#### RURAL INITIATIVE IN ILLINOIS: GRAC AND IIRA

Norman Walzer\*andChris MerrettDirector Emeritus, IIRADirector, IIRA

Presentation to

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\*Walzer is Senior Research Scholar in the Center for Governmental Studies, Northern Illinois University, DeKalb, IL

### **Presentation Overview**

- Background and Scenario in Rural Illinois
- Governor's Rural Affairs Council & IIRA
- Issues Addressed and Management Structure
- Issues Addressed
- Accomplishments and Outcomes
- Lessons Learned

# Task Force on the Future of Rural Illinois (1986)

#### Issues Raised

- Small City Population and Employment Declines
- Loss of Rural Youth
- High Unemployment
- Poor Rural Economic Conditions
- Confusing Access to State Programs

#### Responses

- Governor's Rural Affairs Council
- Illinois Institute for Rural Affairs (Western IL University)
- Center for Value-Added Agriculture (Univ. IL Urbana-Champaign)
- Center for Health Policy (Southern IL University)

#### Governor's Rural Affairs Council (1987)

- Created by Governor's Executive Order
- Supported by Joint Resolution of Both Houses Support a Rural Initiative
- Lt. Governor Serves as Chair
- Includes Representatives from State Agencies, Universities, and Public
- Full-time Professional Staff
- Purposes:
  - Focus on Rural Issues that Otherwise Would be Overlooked
  - Be Contact Point for Rural Policymakers and Residents
  - Direct Inquiries to State Agencies to Respond
  - Collaborate and Sponsor Rural Research With Illinois Institute for Rural Affairs
  - Report to Governor and General Assembly on Rural Issues and Policies

#### Illinois Institute for Rural Affairs

- IIRA founded in 1989 at WIU
  - Executive Order Identified IIRA As The "The State's Academic Clearinghouse For Rural Development Data And Initiatives."
  - Provide Research And Technical Assistance To Governor's Rural Affairs Council (GRAC)
  - Help Identify and Collaborate with Universities on Rural Research
  - Started With \$250K (USD) In Appropriated Budget + Grant
  - Mission: To Improve the Quality of Life in Rural Illinois Through Research, Policy Analysis, and Education by Partnering With Public and Private Agencies on Local Development and Enhancement Activities.

### Issues Addressed (Rural Initiative)

#### **Initial Topics:**

- Economic Development
- Transportation
- Social Services
- Agriculture
- Public Finance
- Housing
- Health Care
- Education

**Target Audience:** Rural Communities in Non-Metro Counties and Governments Smaller than 25,000.

## Motivations for the IIRA

- Integrated Approach to Rural Issues
- Broad Understanding of Rural Needs
  - Rural is not Only Agriculture (next slide)
  - Importance of Links With Metro Areas
- Expanded Local Decision-making Capacity
- Greater Rural Strength and Independence
- Statewide Resource on Rural Issues
- Rural Policy Analyses and Development Support
- Clearinghouse Function Outside of State Agencies

### **GRAC** Activities

- Meet Quarterly with Members Including Agency Heads & Public Members
- Promote Value-Added Programmatic Efforts (DOA and DCCA)
- Focus on Health and Education Outreach Efforts
- Co-Sponsor Statewide Rural Conference with IIRA and Rural Partners
- Prepare Annual Report on Rural Issues for Governor and Legislature
- Coordinate Rural Efforts Within State Government
- Make Policy Recommendations for Rural Programs
  - Help Rural Residents Access State Services More Effectively Maintain a Website (With IIRA) Where Agencies Display Program Information
  - **Empower Rural Community Leaders for Future Issues** 
    - Examine Long-Term Trends Facing Rural Illinois
    - Identify Promising Practices to Address Issues
    - Create an Integrated Work Plan for Rural Legislation and Programs
  - Increase Emergency Medical Services in Rural Areas

## **IIRA** Mission and Vision

- Mission
  - To Improve the Quality of Life in Rural Illinois Through Research, Policy Analysis, and Education by Partnering With Public and Private Agencies in Local Development and Enhancement Activities.
- Vision
  - …To Be Nationally Recognized For Using An Integrated Delivery System to Provide Knowledge, Information, and Innovative Strategies in Helping Rural Residents Improve Policy Decisions, Overcome Rural Disparities, and Achieve a High Quality of Life by Maintaining the Longterm Viability of Communities.

## **IIRA** Goals

- Promote Sound Statewide Rural Policy.
- Advance State of Knowledge About Rural.
- Provide High Quality Training and Technical Assistance to Support Effective Local Decisions.
- Use *Continuous Improvement* Techniques to Achieve Effective and Efficient Operations.

## **Core Values**

- Community Development is More than Job Creation.
- Successful Solutions Come From Local Initiatives.
- Rural Issues Are Broader than Agriculture.
- Long-term Solutions Must Be Sustainable.
- Rural Communities Do Not Exist in Isolation.
- Successful Community Development Enriches Lives of All Residents.

### **Policy Formation & Implementation**

- Work with GRAC on Policy Issues
- Participate in Rural Partners' Activities
- Assist State Agencies with Rural Topics
- Serve as Rural Clearinghouse
- Publish Annual Report on Status of Rural With Policy Recommendations
- Host Statewide Rural Development Conference

## **Issues Addressed by IIRA**

- Policy Support (GRAC & State Agencies)
- Local Community & Economic Development
- Business Development
- Sustainable Value-Added Agriculture
- Community Health Care
- Public Transit
- Public Agency Management Support
- Information Technology
- Housing
- Public Education

## **IIRA Programs Linked to Strategies**



#### (1) Strategic Visioning

- Where are we now?
- Where do we want to be?
- How do we get there?
- How to Keep Momentum?

#### <u>Goal:</u>

Prioritize CED objectives through a grassroots consensus-based process.

#### (2) Technical Assistance

- Business Plans
- Business Retention & Expansion
- Data Collection / Analysis
- Economic Impact Analysis
- Feasibility Studies
- Fiscal Impact Analysis
- GIS Mapping

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- Labor Market Analysis
- Marketing Surveys
- Renewable Energy
- Retail Trade Analysis
- Sustainable Development

	(3) Implementation											
	Peace Corps Fellows											
	<ul> <li>IIRA Follow-up</li> </ul>											
	Midwest CDI											
	<ul> <li>AmeriCorps VISTA</li> </ul>											
-	<ul> <li>Volunteer Training</li> </ul>											
	Statewide Conference											
2	<ul> <li>Regional Workshops</li> </ul>											
	<ul> <li>Online materials</li> </ul>											
	<u>Goal:</u>											
	Improve the quality of life											
	for the residents of rural											
	Illinois.											

IIKA Performance Metrics – 1990 to 2011	1990	2000	2005	2007	2000	2010	2011	IUtai
INPUTS								
Faculty & Staff								
Full-Time / Part Time	9/0	21/4	28/1	34/0	36/1	36/1	38/1	-
<ul> <li>Peace Corps Fellows on campus</li> </ul>	-	17	20	11	13	14	16	-
Student Workers	5	13	2	2	2	9	8	-
Grants	5	26	46	31	43	49	43	575
<ul> <li>Indirect Cost Dollars (000's)</li> </ul>				180	192	257	294	1,098
Appropriated Dollars (000's)	250	943	1,124	1,411	1,644	1,612	1,606	18,038
Grant Dollars (000's)	480	1,227	1,974	2,960	2,280	2,673	2,443	30,473
Total Dollars (000's)	730	2,170	3,098	4,371	3,925	4,285	4,029	46,088
<ul> <li>Leverage Ratio (Total \$ + Appropriated \$)</li> </ul>	2.92	2.30	2.76	3.10	2.39	2.65	2.51	2.56
% Grants Received	100	94	94	97	68	82	100	92
Toll Free Number	601	3,484	2,560	2,345	2,288	1,184	1,020	56,297
Web Page Hits (000's)	-	-	161	594	938	2,360	1,206	7,158
Miles Traveled (000's)	31	136	216	184	189	273	217	2,946
OUTPUTS								
Presentations	15	41	42	44	44	23	21	679
MAPPING	-	11	5	6	7	4	8	204
Mailings (000's)	10	40	23	26	26	9	8	607
Surveys	2	9	8	18	49	59	55	482
Teaching - # of Students	260	273	719	156	139	219	181	7,177
Training Programs	-	26	92	130	156	195	112	1,416
Books	-	2	0	1	1	0	1	17
Chapters /Articles	24	22	11	28	32	22	9	396
Rural Research Reports	3	10	10	10	10	6	7	200
Trade Publications	-	8	7	9	2	17	43	209
Total Publications	27	42	28	48	45	45	60	851
OUTCOMES								
Conference Participants	1,383	2,697	5,879	7,728	6,452	7,764	2,100	96,976
Awards	1	5	5	7	5	1		66

## Lessons Learned

- Clear Statement of Mission, Vision, & Goals Integrated into University Missions
- Strong Credibility in University and State Government with Both Parties
- Recognize Importance of Strategic Planning and Use Evidence-Based Approaches
- Collaboration with Universities and Other Groups
- Integration With IIRA Agencies and Market As A Unit
- Focus on Programs, Rather Than Projects
- Track Effectiveness in Operations and Market Success
- Regular Communications (Social Media, etc.)
- Celebrate Successes

#### **COMMUNITIES & COUNTIES** SERVED BY THE IIRA



Abingdon	Cameron	Effingham	Ipava	Milford	Polo	Stronghurst
Adair	Camp Point	Elgin	Iroquois	Milledgeville	Pontiac	Sublette
Addison	Canton	Elkhart	Jacksonville	Millstadt	Port Byron	Sugar Grove
Albion	Carbon Cliff	Elmwood	Jerseyville	Minier	Prairie City	Sun River Terrace
Aledo	Carbondale	Erie	Jonesboro	Moline	Princeton	Sycamore
Alexis	Carlinville	Eureka	Joppa	Momence	Princeville	Table Grove
Alpha	Carmi	Fairbury	Joy	Monmouth	Prophetstown	Taylorville
Altona	Carol Stream	Fairfield	Kankakee	Monticello	Quincy	Teutopolis
Anna	Carrollton	Farmersville	Karnak	Morris	Raleigh	Tiskilwa
Annawan	Carterville	Farmington	Kewanee	Morrison	Rantoul	Toledo
Arcola	Carthage	Findlay	Kinaston	Morton	Raritan	Toluca
Arenzville	Casey	Fisher	Kirkwood	Mound Station	Red Bud	Toulon
Armington	Caseyville	Fox River Grove	Knoxville	Mounds	Reynolds	Tremont
Arrowsmith	Centralia	Franklin	La Harpe	Mount Carmel	Roanoke	Triumph
Arthur	Centreville	Freeport	Lacon	Mount Carroll	Robinson	Tuscola
Ashkum	Champaign	Fulton	Ladd	Mount Morris	Rochelle	Ullin
Ashland	Chandlerville	Galena	Lanark	Mount Pulaski	Rochester	Urbana
Assumption	Charleston	Galesburg	Lansing	Mount Sterling	Rock Falls	Ursa
Astoria	Chatham	Galva	Lawrenceville	Mount Vernon	Rock Island	Utica
Athens	Chenoa	Gardner	Le Roy	Murphysboro	Rockford	Vandalia
Atkinson	Chester	Geneseo	Leland	Nashville	Roodhouse	Vermont
Atlanta	Chicago	Genoa	Lena	Nauvoo	Roseville	Versailles
Atwood	Chillicothe	Gibson	Lewistown	Neoga	Rosiclare	Victoria
Auburn	Clifton	Gillespie	Liberty	New Athens	Rushville	Vienna
Augusta	Clinton	Gilman	Lincoln	New Boston	Salem	Villa Grove
Augusta Aurora	Coal City	Girard	Lisle	Newton	San Jose	Virden
Avon	Coal Valley	Godfrey	Litchfield	Niantic	Sandoval	Virginia
Bardolph	Colchester	Golconda	Lomax	Normal	Saunemin	Walnut
Barry	Colfax	Golden	Mackinaw	Oak Brook	Savanna	Waltham
Barstow	Collinsville	Good Hope	Macomb	Oakbrook Terrace	Saybrook	Warsaw
Bartonville	Columbia	Grayville	Macon	Ogden	Sciota	Washburn
Bath	Concord	Greenville	Madison	Oglesby	Seneca	Washington
Beardstown	Crescent City	Hamilton	Malta	Olney	Shawnee	Wataga
Beecher City	Crystal Lake	Harrisburg	Manito	Omaha	Sheffield	Waterloo
Bellevue	Cuba	Harristown	Manlius	Oneida	Shelbyville	Watseka
Belvidere	Cullom	Harvard	Mapleton	Oquawka	Sheldon	Weldon
Bement	Dallas City	Havana	Maguon	Oregon	Sherman	Wenona
Benton	Danvers	Henderson	Marion	Orion	Sherrard	West City
Berwick	Danville	Hennepin	Maroa	Oswego	Silvis	West Frankfort
Bethany	De Pue	Henry	Marseilles	Ottawa	Smithfield	West Peoria
Biggsville	Decatur	Herrin	Marshall	Paris	Smithton	White Hall
Bingham	Deer Creek	Heyworth	Martinsville	Paxton	Sparta	Williamsfield
Blandinsville	DeKalb	Highland	Mascoutah	Payson	Spring Valley	Williamsville
Bloomington	Delavan	Hillsboro	Mason City	Pecatonica	Springfield	Winchester
Bradford	Dieterich	Hillsdale	Mattoon	Pekin	St. Charles	Winfield
Brookport	Divernon	Hinckley	McLean	Peoria	St. David	Woodhull
Browning	Dixon	Homewood	McLeansboro	Perrv	St. Joseph	Wyoming
Brownstown	Du Quoin	Hoopeston	Mendon	Petersburg	Stanford	Yates City
Bushnell	Dupo	Hopedale	Mendota	Pittsfield	Staunton	Yorkville
Byron	Dwight	Hopkins Park	Meredosia	Pleasant Hill	Sterling	1 OLVAIIIC
Cairo	East Peoria	Hull	Metamora	Pleasant Plains	Strasburg	
Cambridge	Edwardsville	Industry	Metropolis	Plymouth	Streator	
Samphage	Lawarasville	muusuy	Meropolis	Tymouth		

Counties: Adams, Alexander, Brown, Bureau, Calhoun, Carroll, Cass, Champaign, Christian, Clark, Clay, Crawford, De Witt, Edgar, Edwards, Effingham, Fayette, Franklin, Fulton, Gallatin, Greene, Grundy, Hamilton, Hancock, Hardin, Henderson, Henry, Iroquois, Jackson, Jasper, Jersey, Jo Daviess, Johnson, Knox, La Salle, Lawrence, Lee, Logan, Macon, Macoupin, Madison, Marshall, Mason, Massac, McDonough, Menard, Mercer, Monroe, Montgomery, Morgan, Ogle, Perry, Pike, Pope, Pulaski, Putnam, Randolph, Richland, Rock Island, Saline, Sangamon, Schuyler, Scott, St. Clair, Stark, Stephenson, Union, Wabash, Warren, Washington, Wayne, White, Whiteside, Williamson

#### For Additional Information:

Background and Historical Issues:

#### Norman Walzer

Senior Research Scholar Center for Governmental Studies Adviser to Governor's Rural Affairs Council Northern Illinois University DeKalb, IL 60115 <u>nwalzer@niu.edu</u>

> 815-753-0933 SKYPE: normanwalzer1943



NORTHERN ILLINOIS UNIVERSITY Center for Governmental Studies Outreach, Engagement, and Information Technologies Current IIRA Operations:

#### **Chris Merrett**

Director Illinois Institute for Rural Affairs Western Illinois University Macomb, IL 61455 <u>CD-Merrett@WIU.edu</u>

309-298-2237

